

# SOUTHERN AREA PLANNING COMMITTEE

DRAFT MINUTES OF THE SOUTHERN AREA PLANNING COMMITTEE MEETING HELD ON 18 AUGUST 2011 AT ALAMEIN SUITE - CITY HALL, MALTHOUSE LANE, SALISBURY, SP2 7TU.

#### **Present:**

Cllr Richard Britton, Cllr Brian Dalton, Cllr Christopher Devine, Cllr Mary Douglas, Cllr Jose Green (Vice Chairman), Cllr Mike Hewitt, Cllr George Jeans, Cllr Ian West and Cllr Fred Westmoreland (Chairman)

## Also Present:

Cllr Tony Deane and Cllr Bill Moss

## 96. Apologies for Absence

Apologies for absence were received from Cllr lan McLennan and Cllr Paul Sample. Cllr Jeans had informed officers that he would be arriving late.

#### 97. Minutes

The minutes of the meeting held 28.07.2011 were presented.

Councillor West raised a point of accuracy regarding minute number 94c. It was suggested that the condition agreed by committee was in fact to grant planning permission following delegation to officers, as stated in the minutes, but to stipulate that the applicant retain all the roadside trees.

The following matters arising from the minutes were also discussed:

- Minute number 92 The update report requested by Cllr Britton and to be discussed in closed session was too brief.
- Minute number 94 Members requested that a report from officers on site selection be brought to committee at the earliest opportunity.
- Minute number 96 An application S/2010/1549 (Packway Garage, The Packway, Larkhill) that was deferred from the previous meeting. Officers explained that this application had originally been called-in by the local unitary councillor, with a recommendation of approval from officers. The Councillor had since withdrawn his call-in request, so delegated powers returned to officers, who took the decision to approve the application.

# **Resolved:**

To approve as a correct record and sign the minutes, once amended to include the following amended paragraph as the decision under minute number 94c: "That the decision to grant planning permission be delegated to officers following negotiations with the applicant to retain all the roadside trees and amend condition no.18 accordingly".

#### 98 Declarations of Interest

Cllr Devine explained that he held a personal interest in Item 7, which he did not believe was prejudicial, but could be perceived as such, so he would withdraw from the room for this item only.

#### 99. Chairman's Announcements

The Chairman explained the meeting procedure to the members of the public.

# 100. Public Participation and Councillors' Questions

The committee noted the rules on public participation.

### 101. Planning Appeals

The committee received details of the following appeal decisions:

S/2010/1699 - Opposite Southview Cottage, Brook Hill, Donhead St. Andrew – Delegated – Dismissed

And forthcoming appeals as follows:

S/2011/0166 - Maddington Manor Cottage, The Common, Shrewton

S/2011/0073 – Lions Head, The Common, Winterslow

S/2011/0694 - Site at Flower Lane, Amesbury (L/B Appeal).

# 102. Land at the former Wisma Poultry Farm/Stonehenge Campsite, Berwick Road, Berwick St. James, Wiltshire SP3 4TQ

**Public Participation:** 

Mr W Fox-Grant spoke in favour of the application.

The planning officer outlined the background to the report under consideration. He noted the Inspector's appeal decision, and the lengthy and tailored nature of the conditions applied to that decision as an important motivation for the recommendation. He also drew attention to the additional representations for and against the confirmation of the Article 4 Direction that were contained in the late list.

## Resolved:

That the Article 4 Direction made in respect of this site on 7<sup>th</sup> June 2011, is NOT confirmed.

# 103. Planning Applications

## 104. S/2011/0551 - Site adjacent to Fitz Farm, Teffont, Salisbury, SP3 5QY

Cllr Tony Deane (in attendance) left the room.

Public Participation:

Mr Gary Adlem, the Applicant, spoke in support of the application

The Chairman also noted a late submission from Mr Richard Longfox of Teffont Parish Council (see attached Schedule of late correspondence)

The planning officer outlined his report and ran through the amended plans for this property.

Technical questions were answered as follows:

- With the additional loft conversion the property was now a 4-bedroom residence
- The applicant had agreed to pay an additional S.106 contribution.

There was general support for the application to proceed on the basis laid out in the officer's report, inclusive of the lower pitched garage roof agreed in negotiations with the applicant and a fixed opaque roof light replacing one of the existing rooflights, as promised verbally by the applicant at the meeting.

#### Resolved:

That subject to the applicant entering into an appropriate revised section 106 legal agreement to secure the appropriate financial contribution towards off-site recreational open space

Planning Permission be GRANTED for the following reason:

The proposed amendments to the dwelling, compromising a loft conversion and provision of a detached garage, would not significantly

alter the planning merits of the scheme as originally consented subject to conditions including the fixing shut and fitting of obscure glazing to a roof light. The proposal would therefore still accord with the aims and objectives of the development plan and other Government guidance, having particular regard to Local Plan policies G1, G2, G5, H19, D2, C4, C5, C12, C13, C17, C18, CN8, CN10, CN11, CN21, CN22, TR11, TR14, R2 and PPS3, PPS5, PPS9, PPS25.

**Subject to the following Conditions:** 

1) The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To comply with the provisions of Section 91 of the Town and Country Planning Act 1990. As amended by Section 51 (1) of the Planning and Compulsory Purchase Act 2004.

2) The development shall only be undertaken in accordance with the following approved plans:

Reason: For the avoidance of doubt.

3) No development shall commence on the garage until a schedule of external facing materials, and where so requested samples, have been submitted to and approved in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.

Reason: To secure a harmonious form of development.

Policy: H19, D2, CN8

4) The finished floor level of the garage shall be set no lower than the finished floor level of the dwelling, as detailed within submitted drg. no. C/603/15.

Reason: In the interests of minimising flood risk.

Policy: PPS25

5) No development shall commence on the garage until details of all new windows and external doors have been submitted to and approved in

writing by the Local Planning Authority. Where so requested by the local planning authority detailed sections and elevations of all new windows shall be submitted to at least 1:5 scale, and detailed sections and elevations of all new doors shall be submitted to at least 1:10 scale. Development shall be carried out in accordance with the approved details.

Reason: In the interests of the visual amenity of the development.

Policy: CN8

6) Before the first occupation of the development hereby permitted the southern-most roof light in the rear elevation of the dwelling shall be glazed with obscure glass only and permanently fixed shut or fixed with a ventilation stay restricting the opening of the window, in accordance with details which shall have first been submitted to and agreed in writing by the local planning authority.

Reason: In the interests of residential amenity and privacy.

Policy: G2

7) No development shall commence on the garage until details of all new rainwater goods have been submitted to and approved in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.

Reason: In the interests of the visual amenity of the development.

Policy: CN8

8) No development shall commence on the garage until details of the proposed means of enclosure for the boundaries of the site have been submitted to and approved in writing by the Local Planning Authority. The development shall be implemented in accordance with the approved details before the first occupation of the dwelling.

Reason: In the interests of the visual amenity of the development.

Policy: G2, CN8

9) No development shall commence on the garage until full details of both hard and soft landscape works have been submitted to and approved in writing by the Local Planning Authority and these works shall be carried out as approved prior to the first occupation of the dwelling.

Reason: In the interests of the visual amenity of the development.

Policy: H19, CN8

- 10)No development shall commence within the area of the proposed garage until:
  - A written programme of archaeological investigation, which should include on-site work and off-site work such as the analysis, publishing and archiving of the results, has been submitted to and approved by the Local Planning Authority; and
  - The approved programme of archaeological work has been carried out in accordance with the approved details.

Reason: To enable the recording of any matters of archaeological interest.

Policy: CN22

11)Notwithstanding the provisions of Classes A to E of Schedule 2 (Part 1) to the Town and Country Planning (General Permitted Development) Order 1995, (or any Order revoking and re-enacting that Order with or without modification), there shall be no extensions to the dwelling nor the erection of any structures within the curtilages unless otherwise agreed in writing by the Local Planning Authority upon submission of a planning application in that behalf.

Reason: In the interests of visual and neighbouring amenity.

Policy: G2, H19, CN8

12) The development shall be carried out in accordance with the pollution prevention method statement submitted as part of this application.

Reason: To avoid pollution of the river system.

Policy: C18

### 105. S/2011/0322 - Land Off Hindon Lane, Tisbury, Salisbury, SP3 6PU

Public Participation:

Mr David Lohfink, the applicant, C G Fry and Sons, spoke in support of the application.

Mr Patrick Duffy, Tisbury Parish Council, stated his organisations' support subject to certain conditions being met.

Cllr Tony Deane, unitary member for Tisbury, stated his support for the proposal and focused on a number of points which should be clarified, including: need for unfettered access across and to the site, the community will against street lighting, and the need for joined up thinking given the possible future development of Wiltshire Council's campus to the immediate south of the site.

The planning officers summarised his report and drew the committee's attention to a number of additions to his suggested conditions. He explained that this was a reserved matters application. These included the addition of a 'plans list' condition, an informative that the application should be read in conjunction with the original application and the S.106 agreement for the application.

Technical questions on the application were received from the committee members, as follows:

- Lighting Members queried the legal necessity for lighting within the scheme. In response the planning officer suggested that the flexibility existed in the proposed condition as worded to allow for a minimal scheme of lighting, however he was unsure of the legality of imposing a condition of no lighting.
- *Police Audit* There was no police audit of the application proposed.
- Retail units- No retail units were proposed within the development
- Numbers of Homes / Affordable homes Officers clarified that there
  were a total of 90 homes confirmed, of which 32 were affordable
  housing.
- Road standards / adoptability It was confirmed that all roads on the development were to be built to an adoptable standard and it was planned that they would be adopted by the council.

There followed a lengthy debate wherein the following key points were debated:

- The final form of the access to Hindon lane (T-Junction / Roundabout)
- Members' support for open access to Weaveland Road and the Wiltshire Campus site - during the debate it was made clear that all parties were amenable to achieving a through access to Weaveland Road and that Wiltshire Council should pursue this option without delay.
- The level of affordable housing and usefulness of R2 funds
- Local support for measures to minimise / have no street lighting

### Resolved:

### That planning Permission be GRANTED for the following reason:

This reserved matters application is considered to have addressed the matters reserved by the outline application S/2008/0779 in an appropriate manner. The proposal is well designed overall in accordance with the aims and objectives of the adopted Development Brief for the site "Hindon Lane, Tisbury" December 2006. And in detail the proposal reflects the established characteristics of Tisbury, will utilize acceptable high quality materials throughout and will not result in any demonstrable or, unreasonable harm to the residential amenity of neighbouring properties, the highways network both on and off site, protected species and drainage and in all other regards. As such the proposal is considered to be in general accordance with local planning policies H14, E14A, G1, G2, G5,G9, D1, D6, D7, H25, TR1, TR11, TR12, TR13, TR14, R2, R4, R17,C4, C5, C12 and with the aims and objectives of government planning guidance particularly PPS7, PPS1, PPS3, PPS9, PPS22, circulars 11/95, 01/2005.

## **Subject to the following Conditions:**

1) The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To comply with the provisions of Section 91 of the Town and Country Planning Act 1990 as amended by the Planning and Compulsory Purchase Act 2004.

2) No development approved by this permission shall be commenced until details of a scheme for the provision of surface water run off limitation incorporating sustainable drainage principles (SUDS) in accordance with the Flood Risk Assessment Laurence Rae Associates Ltd Report No 2651 FRA 3 dated April 2008 has been submitted to and approved in writing by the local planning authority. The scheme shall be completed in accordance with the approved programme and details.

Reason: To prevent the increased risk of flooding by ensuring the provision of a satisfactory means of surface water disposal.

Policies: G5 adiopted Salisbury District Local Plan

- 3) Prior to the commencement of development approved by this planning permission or such other date or stage in development as may be agreed in writing with the Local Planning Authority a scheme to deal with the risks associated with contamination of the site shall be submitted to and approved in writing by the local planning authority. That scheme shall include all of the following elements unless specifically excluded in writing by the Local Planning Authority:
  - a) A desk study identifying: all previous uses; potential contaminants associated with those uses; a conceptual model of the site indicating sources pathways and receptors; potentially unacceptable risks arising from contamination at the site.
  - b). A site investigation scheme based on 1 to provide information for an assessment of the risk to all receptors that may be affected including those off site
  - c) The results of the site investigation and risk assessment 2 and a method statement based on those results giving full details of the remediation measures required and how they are to be undertaken;
  - d). A verification report on completion of the works set out in 3 confirming the remediation measures that have been undertaken in accordance with the method statement and setting out measures for maintenance further monitoring and reporting.

Any changes to these agreed elements require the express consent of the Local Planning Authority.

Policies: G2 adopted Salisbury District Local Plan

4) No development approved by this permission shall be commenced until a Construction Environmental Management Plan incorporating pollution prevention measures has been submitted to and approved by the Local Planning Authority. The plan shall subsequently be implemented in accordance with the approved details and agreed timetable.

Reason: To prevent pollution of the water environment

G2 adopted Salisbury District Local Plan

5) Prior to the commencement of construction works a scheme for the washing of construction lorries' wheels upon leaving the site shall be submitted to and approved, in writing, by the Local Planning Authority. Construction works shall be undertaken in accordance with the approved details.

Reason: in the interests of the amenities of nearby properties

Policies: G2 adopted Salisbury District Local Plan

6) Prior to the commencement of development, details of the water and energy efficiency measures to be used in the proposed development shall be submitted to and approved in writing by the Local Planning Authority. Development shall be undertaken in accordance with the approved details.

Reason: in the interests of sustainable development.

Policies: G2 adopted Salisbury District Local Plan

7) The development hereby approved shall be undertaken in accordance with the recommendations of the submitted protected species surveys unless otherwise agreed in writing by the Local Planning Authority.

Reason: in the interests of protected species

Policies: G2 adopted Salisbury District Local Plan

8) Construction works shall only take place during the following periods: Mondays to Fridays 7.00am to 6.00pm, Saturdays 7.00am to 1pm and not at all on Sundays.

Reason: in the interests of the amenities of nearby properties

Policies: G2 adopted Salisbury District Local Plan

9) Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 1995 (or any order re-enacting or revoking that order) there shall be no extensions to the dwellings hereby approved, not any outbuildings erected within the curtilage, unless

otherwise approved by the Local Planning Authority by means of a planning application.

Reason: in the interests of the character and appearance of the area

Policies: G2 adopted Salisbury District Local Plan

10) No development shall commence until a detailed design of the access junction in the form of a mini-roundabout or, any other type of access that may be agreed, including footways, and bus stops and shelters on Hindon Lane, and the extension of the 30mph speed limit, all as illustrated on drawing number 2424/HA/1of the Outline permission S/2008/0779 has been submitted to and approved, in writing, by the Local Planning Authority. The access junction, footways and extension to the 30mph limit shall be constructed and provided in accordance with the approved details before the commencement of development or, any other programme that may be agreed in writing by the LPA (other than highway development approved through this condition). The approved bus shelters shall be provided before the first occupation of the development.

Reason: in the interests of highway safety and sustainable development and to avoid unnecessary damage to road surfaces as a result of the construction process being phased.

Policies: G2 adopted Salisbury District Local Plan

- 11) In relation to all trees and hedges identified as being retained in the Existing Tree and Hedgerow Plan, prior to the commencement of any development there shall be submitted to and approved in writing by the local planning authority details:
- a) of the specification and position of fencing incorporating the proposed alignment of the fencing and any other measures to be taken that will be provided for the protection of all such trees and hedges from damage during the carrying out of any work in respect of the development;
- b) of the time periods for the provision and retention of the fencing and other measures identified for the purposes of sub-paragraph (a); and
- c) for the laying of such hedges or parts thereof in advance of any part of the development being commenced.

Reason: in the interests of the character and appearance of the area

Policies: G2 adopted Salisbury District Local Plan

12) All trees and hedges which are identified as being retained in the Existing Tree and Hedgerow Plan shall at all times during the implementation of the development be protected, and in the case of hedges laid, in accordance with the Tree and Hedge Protection Details, provided that the Tree and Hedge Protection Details may be amended in accordance

with details expressly submitted to and approved in writing by the local planning authority for such a purpose.

Reason: in the interests of the character and appearance of the area

Policies: G2,C4,C5 adopted Salisbury District Local Plan

13) All landscaping provided in relation to the development shall be in accordance with the Landscaping Principles, provided that the Landscaping Principles may be amended in accordance with details expressly submitted to and approved in writing by the local planning authority for such a purpose.

Reason: in the interests of the character and appearance of the area

Policies: G2,C4,C5 adopted Salisbury District Local plan

14) The development shall only be implemented in accordance with the Landscape

Management Plan; and landscaping once provided shall at all times thereafter be managed and maintained (and where relevant replaced) in accordance with the Landscape Management Plan, provided that the Landscape Management Plan may be amended in accordance with details expressly submitted to and approved in writing by the local planning authority for such a purpose.

Reason: in the interests of the character and appearance of the area

Policies: G2,C4,C5 adopted Salisbury District Local Plan

15) The development shall only be implemented in accordance with the Design Code, provided that the Design Code may be amended in accordance with a detailed design justification for any changes that may be expressly submitted to and approved in writing by the local planning authority for such a purpose.

Reason: in the interests of the character and appearance of the area

Policies: G2 adopted Salisbury District Local Plan

- 16) Prior to any part of the development being commenced, details of all lighting proposals shall be submitted to and approved in writing by the local planning authority which shall in particular include:
- a) street lighting including lighting for all carriageways, roads, cycleways, footways, footpaths and turning spaces;
- b) lighting of communal parking areas and all other publicly accessible areas:
- c) the proposed intensity of the lighting;

- d) the design of light columns; and
- e) a lighting contour plan

Development shall only be implemented in accordance with the details that have been approved by the local planning authority unless otherwise agreed, in writing, by the local planning authority.

Reason: in the interests of the character and appearance of the area

Policies: G2 adopted Salisbury District Local Plan

17) No building within the site shall exceed 2.5 stories in height.

Reason: in the interests of the character and appearance of the area.

Policies: G2 adopted Salisbury District Local Plan

18) ) Prior to any part of the development shall be commenced, plans and sections of a scale not less than 1:200 showing the level of the finished floor slab of every building in relation to Ordnance Datum shall be submitted to and approved in writing by the local planning authority. Development shall only be implemented in accordance with the Floor Level Details that have been approved by the local planning authority.

Reason: in the interests of the character and appearance of the area.

Policies: G2 adopted Salisbury District Local Plan

19) No development shall commence on site until details and samples of the materials to be used for the external walls and roofs have been submitted to and approved in writing by the Local Planning Authority. Development shall be carried out in accordance with the approved details.

Reason: In the interests of visual amenity and the character and appearance of the area.

Policies: adopted Salisbury District Local Plan

20) No development approved by this permission shall be commenced untildetails of existing and proposed ground levels including overland flow routes and exceedence overflow protection in accordance with the Flood Risk Assessment Laurence Rae Associates Ltd report No 2651FRA 3 dated April 2008 and finished floor levels has been submitted to amnd approved in writing by the LPA. The scheme shall be completed in accordance with the approved programme of details.

Reason: To minimise flood risk to the development, neighbouring property and Hindon Lane.

Policy: G4,G5 adopetd salisbury District Local Plan

(21) The roads, including footpaths and turning spaces, shall be constructed so as to ensure that, before it is occupied, each dwelling has been provided with a properly consolidated and surfaced footpath and carriageway to at least base course level between the dwelling and existing highway.

Reason: To ensure that the development is served by an adequate means of access.

Policy: G2 adopted Salisbury District Local Plan

(22) No development shall commence on site until full engineering details of the internal layout have been submitted to and approved by the Local Planning Authority. The development shall be completed in accordance with approved details prior to the full occupation of the development.

Reason: To ensure that the roads are laid out and constructed in a satisfactory manner.

Policy: G2 adopted Salisbury District Local Plan

(23) Not withstanding the details illustrated on plan ref No PP-106BC Received 29/06/11, there shall be no gates erected at the approved new road access point (southern boundary) to the Community / Leisure Centre and School site.

Reason: The council wishes to take the opportunity to ensure that unrestricted access is achieved through this site to the Community / Leisure Centre and School site.

Policy: G2 adopted Salisbury District Local Plan

Plan Ref:PP-102

(24) The development shall only be undertaken in accordance with the following approved specifications and plans:

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"Design Code & Access Statement", received 04/03/11
"Tree Survey & Tree Constraints Plan" (TCP) 20 July 2010, received 04/03/11
Plan Ref:03482 TCP 01 Date Received 04/03/11
Plan Ref:03482 TCP 02 Date Received 04/03/11
Plan Ref:346-3 Rev E Date Received 08/06/11
Plan Ref:346-3 Rev C Date Received 08/06/11
Plan Ref:PP-001A
                     Date Received 10/03/11
Plan Ref:PP-108,109,110,111,112 Date Received 04/03/11
Plan Ref No's between:PP-003 through PP-097 Date Received 04/03/11
Plan Ref:PP-098
                      Date Received 03/06/11
Plan Ref:PP-099
                      Date received 04/03/11
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                      Date received 04/03/11
Plan Ref:PP-101
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Date received	29/06/11
Date received	04/03/11
	Date received

Plan Ref:PP- 31262/SK/01 Rev: D Date received 04/03/11

Plan Ref:262-PDL-03 Rev: A Date received 03/06/11 Plan Ref:262-SD-1001 Rev: A Received 03/06/11 Plan Ref:31262/PDL/01 Rev: C Received 03/06/11

"Flood Risk Assessment Addendum", Dated 17 May 2011 Received 03/06/11

"Car Parking Technical Note" Received 03/06/11

Reason: For the avoidance of doubt.

#### **INFORMATIVE 1:**

The applicants attention is drawn to the comments made in the letter dated 14th June 2011 from Wessex Water.

#### **INFORMATIVE 2:**

The applicant is advised of the need to apply without delay for a variation to the existing Section 106 agreement to allow for the construction of a "T" Junction and NOT a Mini Roundabout at the proposed main access off Hindon Lane.

#### **INFORMATIVE 3:**

This decision should be read in conjunction with the outline planning permission S/2008/0779 and the related Section 106 agreements dated 21st June 2010.

# 106. S/2011/1046/S73B - Former Pembroke Park School, Penruddock Close, SP2 9HH

**Public Participation:** 

Mr D Ezard, local resident, spoke in objection to the application Mr McCombe, local resident, spoke in objection to the application

Cllr Joe Rooney, Salisbury City Council, presented the City council's concerns.

The planning officer outlined the application. He then drew members' attention to the late correspondence which contained three additional proposed conditions to add to the officers' recommendation.

Technical questions were asked of the planning officer on the following topics:

- Tree felling on the site It was explained that 6 trees recently cut down by Jubilee Close were always intended to be felled and replaced, and that no trees that had been designated as protected had been cut down.
- Monies to fund the entrance from Pembroke Road The planning officer explained that it was his understanding that the existing funding allowed for the construction of the amended application only; not the access via Pembroke road.

A debate ensued and focused on the following matters:

- Errors in the planning and execution of the previously approved application
- The desirability of the planned affordable homes and the time-limited nature of funding from the Homes and Communities Agency (HCA).
- Suitability of access through Penruddock close.

### Resolved:

- 1) To defer this item to the following visit in order for members to hold a site visit and receive further information on the current situation of the site.
- 2) To request that work on plots 4-7 (only) be halted until the matter is resolved at the next committee meeting.

## 107. Urgent Items

None

#### 108. Exclusion of the Press and Public

## Resolved:

To agree that in accordance with Section 100A(4) of the Local Government Act 1972 to exclude the public from the meeting for the business specified in minute no. 44 because it is likely that if members of the public were present there would be disclosure to them of exempt information as defined in paragraph 1 of Part I of Schedule 12A to the Act and the public interest in withholding the information outweighs the public interest in disclosing the information to the public.

### 109. Update on open enforcement cases

The Committee received a confidential update on two ongoing enforcement cases.

# Resolved:

1) That a full report with planning history and detail of all enforcement measures be brought to the next committee meeting regarding application number S/2004/0496.

2) That a warning letter be sent to the applicant regarding further breaches at application number S/2011/0708, and any subsequent breaches to be followed by enforcement measures.

(Duration of meeting: 6.00 - 9.20 pm)

The Officer who has produced these minutes is Liam Paul, of Democratic Services, direct line 01225 718376, e-mail liam.paul@wiltshire.gov.uk

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